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BEFORE THE MISSOURI GAMING COMMISSION
3417 KNIPP DRIVE
JEFFERSON CITY, MISSOURI 65109

TRANSCRIPT OF HEARING

July 16, 2025

12:30 P.M.

JAN ZIMMERMAN, Commission Chairman
DAVID W. HANE, Commission Vice Chairman
PAT CONWAY, Commissioner
KEVIN SPAULDING, Commissioner
MIKE LEARA, Executive Director

P R O C E E D I N G S

CHAIRMAN ZIMMERMAN: Okay, I will call the July 16 special meeting to order. Angie, would you call the roll?

MS. FRANKS: Chairman Zimmerman?

CHAIRMAN ZIMMERMAN: Present.

MS. FRANKS: Commissioner Hane?

COMMISSIONER HANE: Present.

MS. FRANKS: Commissioner Conway?

COMMISSIONER CONWAY: Present.

MS. FRANKS: Commissioner Spaulding?

COMMISSIONER SPAULDING: Present.

CHAIRMAN ZIMMERMAN: All right, we have a quorum. And I believe that the two items, Consideration of Delegation of Authority, two resolutions, are going to be presented to us by general counsel, Nikki Evans. Nikki?

MS. EVANS: Thank you, Chairman and Commissioners. We have two tabs. Under Tab A, we have a Consideration of Delegation of Authority to the Executive Director for the limited purpose of issuing temporary licenses for retail, mobile sports wagering supplier, official league data provider, and sports wagering occupational licenses.

As the Commission is aware, Article III, Section 39-G of the Missouri Constitution states that sports wagering in Missouri shall go live no later than December 1, 2025. To meet this deadline and ensure that all necessary individuals

1 and entities are licensed to perform their relative duties,
2 Commission Staff believes that the issuance of temporary
3 licenses in an efficient and timely manner is crucial.

4 Therefore, this delegation of authority as permitted by
5 11 CSR 45-1.010(2) will allow the issuance of temporary
6 licenses by the executive director. This will permit entities
7 and individuals crucial to a well-regulated sports wagering
8 industry to perform their duties without unnecessary delay.

9 I'm happy to answer any questions you have regarding
10 Tab A.

11 CHAIRMAN ZIMMERMAN: Any questions for Ms. Evans? All
12 right, hearing none, I move to approve Resolution 25-135. Is
13 there a second?

14 COMMISSIONER HANE: Second.

15 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
16 would you call the roll?

17 MS. FRANKS: Chairman Zimmerman?

18 CHAIRMAN ZIMMERMAN: Approved.

19 MS. FRANKS: Commissioner Hane?

20 COMMISSIONER HANE: Approved.

21 MS. FRANKS: Commissioner Conway?

22 COMMISSIONER CONWAY: Approved.

23 MS. FRANKS: Commissioner Spaulding?

24 COMMISSIONER SPAULDING: Approve.

25 MS. FRANKS: By your vote, you've adopted Resolution

1 Number 25-135.

2 CHAIRMAN ZIMMERMAN: All right. Ms. Evans?

3 MS. EVANS: Thank you, Chairman. Under Tab B, we have
4 Consideration of a Delegation of Authority to the Executive
5 Director for the limited purpose of issuing Level II SW and
6 Level II SWC occupational licenses.

7 In addition to the constitutionally required start date
8 for sports wagering of December 1, 2025, Article III, Section
9 39-G also charges the Commission to maintain a well-regulated
10 sports wagering industry. To do so, hundreds, if not
11 potentially thousands, of individuals whose job duties impact
12 the integrity of sports wagering will be applying for and
13 obtaining Level II occupational licenses as required by 11 CSR
14 45-20.020.

15 This delegation of authority as permitted by 11 CSR
16 45-1.010(2) will allow the issuance of sports wagering Level
17 II occupational licenses by the executive director to ensure
18 that these individuals can perform their licensed duties
19 without unnecessary delay.

20 Further, such authority is consistent with the
21 executive director's authority to issue Level II occupational
22 licenses for our excursion gambling boat licensees.

23 And I'm happy to answer any questions that you may
24 have.

25 CHAIRMAN ZIMMERMAN: Well, I probably should have asked

1 this one previously, but I know, Nikki, you said hundreds, if
2 not thousands. Any ballpark idea of what you all may be
3 looking at as far as the issuance of temporary licenses?

4 MS. EVANS: I mean for temporary licenses, I believe at
5 least initially that will be every applicant will be a
6 temporary license to ensure that everyone has the appropriate
7 license, particularly for suppliers for testing,
8 certification, occupational licenses to get trained and have
9 the appropriate, you know, license and certification to do
10 what they are charged with doing as far as sports wagering
11 prior to the December 1 date.

12 And our anticipation is that once those temporary
13 licenses are issued, our background and financial
14 investigators will then kind of tackle those one by one to be
15 able to do that full background.

16 CHAIRMAN ZIMMERMAN: Right. And I guess my question --
17 I probably didn't make that clear -- is I know, you know,
18 you've kept us up to speed on the untethereds and all that.
19 Any ballpark number in anticipation of what you all are going
20 to be facing here in the next weeks and months as far as a
21 number?

22 MS. EVANS: I don't have that right now, but I can
23 certainly get that information for you.

24 CHAIRMAN ZIMMERMAN: I was just curious that, you know,
25 what -- you know, I absolutely believe in doing it this way is

1 going to keep the, you know, the train moving forward, but
2 just wondered if you guys had a number.

3 DIRECTOR LEARA: I'll add in there we do not anticipate
4 it being any less than several hundred.

5 CHAIRMAN ZIMMERMAN: Yeah. Well, that's what, you
6 know, I know that, you know, all of those folks, the entities
7 and the individuals, you know, obviously are all going to, you
8 know, need to step forward and do that, of course. Any other
9 questions for-the executive director or Ms. Evans?

10 COMMISSIONER CONWAY: Yeah, Jan, how long does a
11 temporary license be in effect?

12 CHAIRMAN ZIMMERMAN: Well, I mean don't -- and, Mike, I
13 don't want to misspeak on this -- but the temporary licenses
14 we have issued in the past obviously, you know, sometimes are
15 in effect for two years? Am I going to misspeak on that?

16 MS. EVANS: No, Chairman, that's correct. So a
17 temporary license doesn't have a defined expiration date in
18 the sense of if you run out of a temporary license, you have
19 to get another temporary license. We treat them with the same
20 full force and effect as what a full license, for lack of a
21 better term, with the intention being that if we get to the
22 point where that license period expires, for example,
23 occupational licenses last for two years.

24 CHAIRMAN ZIMMERMAN: Right.

25 MS. EVANS: So if someone's still working with a

1 temporary occupational license at the expiration of that
2 two-year period, we would renew that temporary license until
3 such time as the investigation is complete, which may be the
4 case as we start, but as we get going, that will probably
5 happen less and less.

6 CHAIRMAN ZIMMERMAN: Right, right. And as, you know, I
7 mean our folks do an amazing job, you know, cranking those
8 out, and so, you know, as they, you know, come due in that
9 period even before, you know, the two years and, you know,
10 rather than reissue the temporary, they would move to the
11 permanent status. Does that answer the question, Pat?

12 COMMISSIONER CONWAY: Yeah, I believe it does.

13 CHAIRMAN ZIMMERMAN: Okay. Any other discussion,
14 questions for Nikki or Mike? All right, hearing none, I move
15 to approve Resolution 25-136. Is there a second?

16 COMMISSIONER CONWAY: Second.

17 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
18 would you call the roll?

19 MS. FRANKS: Chairman Zimmerman?

20 CHAIRMAN ZIMMERMAN: Approved.

21 MS. FRANKS: Commissioner Hane?

22 COMMISSIONER HANE: Approved.

23 MS. FRANKS: Commissioner Conway?

24 COMMISSIONER CONWAY: Approved.

25 MS. FRANKS: Commissioner Spaulding?

1 COMMISSIONER SPAULDING: Approved.

2 MS. FRANKS: By your vote, you've adopted Resolution
3 Number 25-136.

4 CHAIRMAN ZIMMERMAN: All right, awesome. I note here
5 on the agenda that we have at least the opportunity, if we
6 need to, to go into closed. Is there a need for closed?

7 DIRECTOR LEARA: Not that I'm aware of, unless you all
8 have something you wish to discuss.

9 CHAIRMAN ZIMMERMAN: Anyone have a need to go into
10 closed session? I don't.

11 COMMISSIONER CONWAY: I don't know if it's closed or
12 not. I was just asking about where we were on the deadline on
13 the untethered.

14 DIRECTOR LEARA: Yes, we have an answer for that.

15 COMMISSIONER CONWAY: Great.

16 DIRECTOR LEARA: We received an additional, a third
17 application, from Circa Sports out of Nevada, Las Vegas, in
18 particular, and we are going through that application to see
19 if it's complete and if it meets the criteria for a completed
20 application.

21 So we received that early this morning, but it was
22 postmarked yesterday; so in the spirit of good business, we're
23 considering that at least in our possession in a timely
24 fashion. But whether or not it's complete, we don't know yet.

25 So that would be it unless something comes in today or

1 tomorrow. I would not expect it, but that would be there
2 would be three for the untethered positions in hand.

3 CHAIRMAN ZIMMERMAN: Okay.

4 COMMISSIONER CONWAY: Okay.

5 CHAIRMAN ZIMMERMAN: Very good. Well, I don't have
6 anything else, and unless any of the rest of you all do, I
7 will make a motion to adjourn the special meeting of July 16.
8 Is there a second?

9 COMMISSIONER SPAULDING: Second.

10 CHAIRMAN ZIMMERMAN: Any further discussion? Angie,
11 would you call the roll?

12 MS. FRANKS: Chairman Zimmerman?

13 CHAIRMAN ZIMMERMAN: Approved.

14 MS. FRANKS: Commissioner Hane?

15 COMMISSIONER HANE: Approved.

16 MS. FRANKS: Commissioner Conway?

17 COMMISSIONER CONWAY: Approved.

18 MS. FRANKS: Commissioner Spaulding?

19 COMMISSIONER SPAULDING: Approved.

20 MS. FRANKS: We are adjourned.

21 CHAIRMAN ZIMMERMAN: Thank you all so very much. I
22 know that, you know, you all continue to work hard on creative
23 ways to move us forward, and I appreciate it very much.

24 DIRECTOR LEARA: Thank you.

25 CHAIRMAN ZIMMERMAN: Thank you. You guys have a good

1 day. I'll actually be back into Kansas City on Saturday, but
2 if you need anything in the meantime, give me a holler.

3 DIRECTOR LEARA: Thank you.

4 MS. FRANKS: Thanks.

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REPORTER' S CERTI FI CATE

I , Susanne E. Moon, Certi fied Court Reporter,
Certi fied Real -time Reporter, and Regi stered Professional
Reporter, certi fy that I transcribed from an audio recording
the foregoing pages and that they contain a true and accurate
transcription of the audio to the best of my ability.

Susanne Moon
Susanne E. Moon, RPR, CRR, CCR #473